

**T** Transportation Committee  
For the Metropolitan Council meeting of September 12,  
2012

Item: 2012-270

ADVISORY INFORMATION

Date Prepared: August 28, 2012

Subject: 2013-2016 Transportation Improvement Program for the Twin Cities  
Metropolitan Area

**Proposed Action:**

That the Metropolitan Council:

1) Concur with Transportation Advisory Board (TAB) actions to accept the Public Comment report and to adopt the 2013-2016 Transportation Improvement Program (TIP) for the Twin Cities Metropolitan Area;

2) Certify that the Twin Cities Metropolitan Planning Process is being carried out in conformance with all applicable federal requirements of:

- Section 134 of Title 23, U.S.C., Section 8 of the Federal Transit Act (49 U.S.C. app. A607);
- Sections 174 and 176 (c) and (d) of the Clean Air Act (42 U.S.C. 7504, 7506 (c) and (d));
- Title VI of the Civil Rights Act of 1964 and Title VI assurance executed by each state under 23 U.S.C. 324 and 29 U.S.C. 794;
- Section 1101 (b) (5) of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) (Pub. L. 109-59) regarding the involvement of disadvantaged business enterprises in FHWA and FTA funded planning projects (Pub. L. 97-424, Section 105 (f); 49 CFR part 23; and
- The provisions of the Americans with Disabilities Act (Pub. L. 101-336, 104 Stat. 327, as amended) and U.S. DOT regulations (Transportation for Individuals with Disabilities, 40 CFR parts 27, 37 and 38).

3) Certify that the TIP conforms to the provisions of 49 CFR part 20 regarding lobbying restrictions on influencing certain federal activities.

4) Find that the TIP is consistent with the 2030 Transportation Policy Plan which is in conformance with applicable federal transportation and air quality regulations.

5) Find that the TIP meets all applicable federal requirements.

6) Find that the TAB provided adequate opportunity for public, agency and transit operator involvement through its regular process and special public hearing.

7) Transmit the 2013-2016 TIP along with these comments to the Minnesota Department of Transportation and Minnesota Pollution Control Agency.

**Summary of Committee Discussion / Questions:**

MTS Transportation Coordinator Kevin Roggenbuck presented this item.

Motion by Reynoso, seconded by Smith and passed.

**T** Transportation Committee  
**Meeting date: August 27, 2012**  
**For the Council Meeting of September 12, 2012**

**ADVISORY INFORMATION**

Date: August 21, 2012  
Subject: 2013-2016 Transportation Improvement Program for the  
Twin Cities Metropolitan Area  
District(s), Member(s): All  
Policy/Legal Reference: TAB Action  
Staff Prepared/Presented: Kevin Roggenbuck, TAB Coordinator (651) 602-1728  
Division/Department: Metropolitan Transportation Services

**Proposed Action**

That the Metropolitan Council:

- 1) Concur with Transportation Advisory Board (TAB) actions to accept the Public Comment report and to adopt the 2013-2016 Transportation Improvement Program (TIP) for the Twin Cities Metropolitan Area;
- 2) Certify that the Twin Cities Metropolitan Planning Process is being carried out in conformance with all applicable federal requirements of:
  - Section 134 of Title 23, U.S.C., Section 8 of the Federal Transit Act (49 U.S.C. app. A607);
  - Sections 174 and 176 (c) and (d) of the Clean Air Act (42 U.S.C. 7504, 7506 (c) and (d));
  - Title VI of the Civil Rights Act of 1964 and Title VI assurance executed by each state under 23 U.S.C. 324 and 29 U.S.C. 794;
  - Section 1101 (b) (5) of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) (Pub. L. 109-59) regarding the involvement of disadvantaged business enterprises in FHWA and FTA funded planning projects (Pub. L. 97-424, Section 105 (f); 49 CFR part 23; and
  - The provisions of the Americans with Disabilities Act (Pub. L. 101-336, 104 Stat. 327, as amended) and U.S. DOT regulations (Transportation for Individuals with Disabilities, 40 CFR parts 27, 37 and 38).
- 3) Certify that the TIP conforms to the provisions of 49 CFR part 20 regarding lobbying restrictions on influencing certain federal activities.
- 4) Find that the TIP is consistent with the 2030 Transportation Policy Plan which is in conformance with applicable federal transportation and air quality regulations.
- 5) Find that the TIP meets all applicable federal requirements.
- 6) Find that the TAB provided adequate opportunity for public, agency and transit operator involvement through its regular process and special public hearing.
- 7) Transmit the 2013-2016 TIP along with these comments to the Minnesota Department of Transportation and Minnesota Pollution Control Agency.

**Background**

The TAB adopted the 2013-2016 TIP at its August 15, 2012 meeting.

The 2013-2016 TIP is forwarded by the TAB to the Metropolitan Council for concurrence. The TIP is a staged, four-year, multimodal program of highway, transit, bicycle, pedestrian and

transportation enhancement projects and programs proposed for funding throughout the seven-county metropolitan area. The TIP contains the Metropolitan Council's Program of Projects (POP) which includes transit projects for Metro Transit, Metro Mobility, contracted services and suburban transit providers. The TIP is a federally-required document that must be fiscally constrained and the projects in the TIP must be consistent with and implement the region's transportation plan. The Council prepares the TIP in cooperation with MnDOT. The TIP and TIP amendments are adopted by the TAB and sent to the Council for concurrence. The Council sends the TIP to MnDOT to incorporate it into the State TIP, which is then forwarded to the US DOT for approval.

The TAB oversees the development and adoption of the TIP. The TAB transmits it to the Metropolitan Council for concurrence. As per agreement in the Memorandum of Understanding on Transportation Planning Responsibilities and as described within the Transportation Planning and Programming Guide, the Council will not modify it; however, the Council can return it to the TAB if they find that it is inconsistent with regional policy. The TIP must meet a number of federal requirements including:

- Cover a period of at least four years;
- Be a product of the continuing, comprehensive and cooperative (3C) process;
- Be developed from a conforming regional metropolitan transportation plan that is fiscally constrained;
- Be consistent with regional land use and transportation plans;
- Conform to the requirements of the Clean Air Act and Amendments;
- Identify transportation improvements proposed in the "Transportation Development Chapter/Policy Plan" and recommended for federal funding during the program period;
- Include both highway and transit projects;
- Be fiscally constrained;
- Be initiated by locally elected officials from general-purpose governments;
- Allow opportunities for public participation of private transit providers in preparation of the TIP;
- Fulfill requirements of the final order on Environmental Justice.

The 2013-2016 TIP for the Twin Cities Metropolitan Area meets all federal and state requirements and will be submitted to MnDOT to be included in the State TIP to be approved by Governor's designee.

The public hearing on the draft 2013-2016 TIP was held on Wednesday, June 20, 2012 and the public comment period concluded on July 6, 2012. The public process for review and adoption of the draft 2013-2016 TIP was officially noticed in the State Register by the Metropolitan Council. Notices of the meetings were sent to several hundred interested parties including all local governments and affected state and regional agencies, as well as to media representatives throughout the seven-county region. A report that includes all comments received during the public hearing process and staff recommended responses was mailed to the TAB as the Public Comment Report. The TAB accepted the Public Comment report at its August 15, 2012 meeting.

MnDOT submitted a number of changes to major projects, project costs and schedule during the public comment period. These changes were all accepted by the TAB and revisions were made in the text, the summary tables and the project summary tables in Appendix A.

## **Rationale**

The TIP is required by federal law so that Federal Surface Transportation Funding can be utilized in the seven-county Twin Cities region.

## **Funding**

The Metropolitan Council and MnDOT staff developed the draft 2013-2016 TIP for TAB's consideration. The projects to be funded are identified through various processes. The TAB/Council 2009 regional solicitation process, which concluded in March 2010, includes projects programmed in 2013 and 2014. The 2011 regional solicitation concluded on June 20, 2012. The projects awarded funding in the 2011 regional solicitation will be amended into the 2013-2016 TIP at a later date. The Council in its capital budgeting process identifies transit projects for federal funds that come directly to the Council. MnDOT and its advisory Capital Improvements Committee recommend projects for the remainder of the Title I funds and State Trunk Highway Funds.

## **Known Support / Opposition**

The Metropolitan Council and MnDOT developed the 2013-2016 TIP cooperatively. The TAB held a public hearing and received comments over a 45-day period. The TAB considered all comments and made changes that are reflected in the final 2013-2016 TIP. No opposition to the adoption of the 2013-2016 TIP was raised.

# Transportation Advisory Board

of the Metropolitan Council of the Twin Cities.

---

**Bill Hargis**  
Chair

August 21, 2012

County Commissioners

Andy Westerberg  
Anoka County

Randy Maluchnik  
Carver County

Paul Krause  
Dakota County

Jan Callison  
Hennepin County

Tony Bennett  
Ramsey County

Jon Ulrich  
Scott County

Dennis Hegberg  
Washington County

Municipal Officials

Dick Swanson  
Blaine City Council

Bethany Tjornhom  
Chanhassen City Council

Julia Whalen  
Champlin City Council

James Hovland  
Mayor of Edina

Becky Petryk  
Hugo City Council

Will Rossbach  
Mayor of Maplewood

Robert Lillgren  
Minneapolis City Council

Steven Gallagher  
Newport City Council

Sue Sanger  
St. Louis Park City Council

Russ Stark  
St. Paul City Council

Citizen Members - Precinct

Gerry Butcher - A  
Thomas Heffelfinger - B  
Jennifer Janovy - C  
Kenya McKnight - D  
Ashraf Siddiqui - E  
Bill Hargis - F  
Margaret Donahoe - G  
Karl Drotning - H

  
Bill Hargis, Chair

Susan Haigh, Chair  
Metropolitan Council  
390 Robert Street No.  
St. Paul, MN 55101

Ms. Haigh,

On August 15, 2012, the Transportation Advisory Board voted to adopt the 2013-2016 Transportation Improvement Program for the Twin Cities Metropolitan Area. The 2013-2016 TIP includes more than \$2.8 billion for highway, bridge, transit capital and bike/pedestrian improvements in our region, all of which are consistent with the region's 2030 Transportation Policy Plan.

The TAB also voted to accept the public comment report associated with the development of the 2013-2016 TIP. The public comment report documents the TAB's public involvement process and records changes made to the draft TIP prior to adoption of the final document.

The TAB forwards the public comment report and the adopted 2012-2015 TIP to the Metropolitan Council for concurrence along with additional information described in TAB action transmittals 2012-27 and 2012-28.

Sincerely,

Kjr/kjr

Agency Representatives

Adam Duinick  
Metropolitan Council

Scott McBride  
Minnesota DOT

Lisa Peilen  
M.A.C.

David Thornton  
M.P.C.A.

Modal Representatives

Aaron Isaacs  
Transit

David Van Hattum  
Transit

Ron Have  
Freight

Ethan Fawley  
Non-motorized

**Transportation Advisory Board**  
of the Metropolitan Council of the Twin Cities

---

**ACTION TRANSMITTAL**

No. 2012-27

**DATE:** August 21, 2012  
**TO:** Metropolitan Council  
**FROM:** Transportation Advisory Board  
**PREPARED BY:** Ann Braden, Metropolitan Council MTS (651-602-1705)  
Kevin Roggenbuck, TAB (651-602-1728)  
**SUBJECT:** Public Comment Report on the 2013-2016 Transportation Improvement Program for the Twin Cities Metropolitan Area.

**MOTION:** The TAB accepted the Public Comments report for the 2013-2016 Transportation Improvement program (TIP) for the Twin Cities Metropolitan Area, and forwards it to the Metropolitan Council for concurrence.

**BACKGROUND AND PURPOSE OF ACTION:** On Wednesday, June 20, 2012 the Transportation Advisory Board held a public hearing on the draft 2013-2016 Transportation Improvement Program for the Twin Cities Metropolitan Area. Comments were also collected over a 45-day public comment period.

The Public Comment Report is attached. The TAC agreed with the report and the recommended changes in the staff responses.

**RELATIONSHIP TO REGIONAL POLICY:** Preparation, adoption and maintenance of the region's Transportation Improvement Program is one of the TAB's main responsibilities. The TAB has the lead role in this important effort because the Board membership includes local elected officials. Reasonable opportunity for public comment and input during the preparation of the TIP is required by federal law. The public comment report documents the TAB's public input efforts during the preparation of the 2013-2016 TIP.

---

**ROUTING**

<b>TO</b>	<b>ACTION REQUESTED</b>	<b>DATE COMPLETED</b>
TAC Funding & Programming Committee	Review & Recommend	July 19, 2012
Technical Advisory Committee	Review & Recommend	August 1, 2012
TAB Programming Committee	Review & Recommend	August 9, 2012
Transportation Advisory Board	Review & Accept	August 15, 2012
Metropolitan Council	Concurrence	

**ACTION TRANSMITTAL**

No. 2012-28

**DATE:** August 21, 2012  
**TO:** Metropolitan Council  
**FROM:** Transportation Advisory Board  
**PREPARED BY:** Ann Braden, Metropolitan Council MTS (651-602-1705)  
Kevin Roggenbuck, TAB (651-602-1728)  
**SUBJECT:** 2013-2016 Transportation Improvement Program for the Twin Cities Metropolitan Area.

**MOTION:** The TAB adopted the 2013-2016 Transportation Improvement Program (TIP) for the Twin Cities Metropolitan Area and forwards to the Metropolitan Council for concurrence.

**BACKGROUND AND PURPOSE OF ACTION:** The TIP for 2013-2016 is a multi-modal program of highway transit, bicycle, pedestrian and transportation enhancement projects proposed for federal funding in the Twin Cities Metropolitan Area. The region revises its TIP every year. The TIP is consistent with the most recently updated Transportation Policy Plan adopted by the Metropolitan Council on November 10, 2010 with air quality conformity determination established on February 23, 2011. The inclusion of a specific project in the TIP does not imply an endorsement of the specific design alternative or engineering details. Inclusion in the TIP is a funding commitment assuming the individual project development process has addressed all local, state or federal requirements. The 2013-2016 TIP is attached.

The recent passage of Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) consolidates many federal highway programs into just 6 core programs and provides federal funding through September 30, 2014. Preliminary analysis of MAP-21 suggests that all projects programmed in the 2013-2016 TIP are eligible for federal funds; however, it is still unclear under which of the new consolidated programs the projects will be funded.

**RELATIONSHIP TO REGIONAL POLICY:** Preparation, adoption and maintenance of the region's Transportation Improvement Program is one of the TAB's main responsibilities. The TAB has the lead role in this important effort because the Board membership includes local elected officials. Federal law requires that all federally-funded transportation projects be included in a federally-approved TIP covering at least four years that is consistent with the adopted long-range regional transportation plan and meets air quality conformity.

---

**ROUTING**

<b>TO</b>	<b>ACTION REQUESTED</b>	<b>DATE COMPLETED</b>
TAC Funding & Programming Committee	Review & Recommend	July 16, 2012
Technical Advisory Committee	Review & Recommend	August 1, 2012
TAB Programming Committee	Review & Recommend	August 9, 2012
Transportation Advisory Board	Review & Adopt	August 15, 2012
Metropolitan Council	Concurrence	