

C Community Development Committee

For the Metropolitan Council meeting of July 13, 2011

Item: 2011-175

ADVISORY INFORMATION

Date June 20, 2011
Prepared:
Subject: Change in scope of Eastman Nature Center development grant SG-2010-102 to maximize use of grant proceeds, Three Rivers Park District

Proposed Action:

That the Metropolitan Council authorize an amendment to grant SG-2010-102 which changes the scope of the grant by allowing \$1,080,000 of the grant to be used as follows:

\$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve
\$275,000 to construct additional trails in the western half of Carver Park Reserve
\$150,000 to plan and design renovation of Medicine Lake Regional Trail
\$25,000 to establish a potable water supply system for campground activities at Baker Park Reserve.

Summary of Committee Discussion / Questions:

The Committee had no questions. Council member Wulff noted that park agencies are limited in the amount of grant funds they can receive from the Metropolitan Council. The provision in the grant agreement which allows the grant scope to be expanded to fund other projects helps maximize the use of tax dollars. The Committee unanimously approved the recommendation.

C Community Development Committee
Meeting date: June 20, 2011

ADVISORY INFORMATION	
Date:	June 13, 2011
Subject:	Change in scope of Eastman Nature Center development grant SG-2010-102 to maximize use of grant proceeds, Three Rivers Park District
District(s), Member(s):	Metropolitan Council District 1, Roxanne Smith; District 4, Gary Van Eyll; District 6, James Brimeyer
Policy/Legal Reference:	MN Statute 473.315
Staff Prepared/Presented:	Arne Stefferud, Planning Analyst-Parks (651-602-1360)
Division/Department:	Community Development Division, Parks

Proposed Action

That the Metropolitan Council authorize an amendment to grant SG-2010-102 which changes the scope of the grant by allowing \$1,080,000 of the grant to be used as follows:

- \$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve
- \$275,000 to construct additional trails in the western half of Carver Park Reserve
- \$150,000 to plan and design renovation of Medicine Lake Regional Trail
- \$25,000 to establish a potable water supply system for campground activities at Baker Park Reserve.

Background

Based on construction bids for the renovation and expansion of Eastman Nature Center in Elm Creek Park Reserve, there is a balance in this \$3.6 million grant of \$1,080,000. The Park District proposes changing the scope of the grant to finance the following additional projects:

- \$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve
- \$275,000 to construct additional trails in the western half of Carver Park Reserve
- \$150,000 to plan and design renovation of Medicine Lake Regional Trail
- \$ 25,000 to establish a potable water supply system for campground activities at Baker Park Reserve. The Metropolitan Council must consider and approve the proposed change in scope of the grant.

Rationale

The premise for the scope amendment is that bids to renovate and expand the Eastman Nature Center are significantly lower than initial cost estimates. In addition to this grant, the following grants have been awarded for the Eastman Nature Center renovation and expansion project:

SG-2010-093 (\$2,492,000) financed with FY 2011 Parks and Trails Legacy Fund appropriation

SG-2009-025 (\$ 665,000) financed with FY 2010 Parks and Trails Legacy Fund appropriation

Amending the scope of grant SG-2010-102 to finance other projects listed in the recommendation maximizes the use of grant proceeds and is consistent with the conditions in section 6.06 of the grant agreement.

Known Support / Opposition

The Metropolitan Parks and Open Space Commission considered this matter at its June 7th meeting and unanimously approved the recommendation.

METROPOLITAN COUNCIL
390 North Robert Street, St. Paul, MN 55101
Phone (651) 602-1000 TDD (651) 291-0904

DATE: May 24, 2011

TO: Metropolitan Parks and Open Space Commission

FROM: Arne Stefferud, Planning Analyst-Parks (651) 602-1360

SUBJECT: (2011-175) Change in scope of Eastman Nature Center development grant SG-2010-102 to maximize use of grant proceeds, Three Rivers Park District

INTRODUCTION

Based on construction bids for the renovation and expansion of Eastman Nature Center in Elm Creek Park Reserve, there is a balance in this \$3.6 million grant of \$1,080,000. The Park District proposes changing the scope of the grant to finance the following additional projects:

- \$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve
- \$275,000 to construct additional trails in the western half of Carver Park Reserve
- \$150,000 to plan and design renovation of Medicine Lake Regional Trail
- \$ 25,000 to establish a potable water supply system for campground activities at Baker Park Reserve (See **Attachment 1: Letter from Boe Carlson, Three Rivers Park District**)

The Metropolitan Council must consider and approve the proposed change in scope of the grant. This memorandum contains a review of this request under applicable terms of the grant agreement and recommends approving the change in scope of the grant.

AUTHORITY TO REVIEW

Minnesota Statute Section 473.315 authorizes the “Metropolitan Council with the advice of the Metropolitan Parks and Open Space Commission to make grants from any funds available to it for recreation open space purposes to any municipality, park district or county located wholly or partially within the metropolitan area to cover the cost, or any portion of the cost, of acquiring or developing regional recreation open space in accordance with the [*Regional Recreation Open Space*] Policy Plan”.

ANALYSIS

Grant SG-2010-102 (\$3,618,000) was funded with Metropolitan Council bonds as Three Rivers Park District’s portion of the 2010-11 Metropolitan Regional Parks Capital Improvement Program (CIP). The Metropolitan Council approved the grant on September 8, 2010.

The current scope for Grant SG-2010-102 is: “At Elm Creek Park Reserve, complete renovation and expansion of the Eastman Nature Center”.

In addition to this grant, the following grants have been awarded for the Eastman Nature Center renovation and expansion project:

- SG-2010-093 (\$2,492,000) financed with FY 2011 Parks and Trails Legacy Fund appropriation
- SG-2009-025 (\$ 665,000) financed with FY 2010 Parks and Trails Legacy Fund appropriation

As noted in the introduction, the Park District would like to use \$1,080,000 from grant SG-2010-102 that is not needed for the nature center renovation/expansion for the following projects:

\$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve
\$275,000 to construct additional trails in the western half of Carver Park Reserve
\$150,000 to plan and design renovation of Medicine Lake Regional Trail
\$25,000 to establish a potable water supply system for campground activities at Baker Park Reserve

All of these projects are consistent with Metropolitan Council approved master plans for these parks and the trail.

In order to consider this request for a change in scope of the grant, Section 6.06 of the grant agreement states:

6.06 Changes in the Development Project. If the Grantee [Three Rivers Park District], for any reason, determines that the Development Project or any portion of it should not be undertaken, or that there should be a change in the scope or costs of the Development Project or any portion of it, the Grantee shall submit to the Council's Regional Administrator a statement describing the situation and giving the reasons for the Grantee's determination. The Grantee may, simultaneously with the submission of the statement or within a reasonable time thereafter, recommend alternative projects, activities, uses, expenditures, or allocations of grant funds. ...

If the Regional Administrator determines that the Grantee's recommendations may not be immediately approved according to criteria established by the Council, the Grantee and the Council may execute a written amendment to this agreement only as provided in paragraph 6.07 of this article, following appropriate authorization by the Council and the Grantee.

... In determining whether to approve the Grantee's recommendations, the Council shall give full regard to legislative determinations concerning development funding and to the general position that the total grant award herein should ultimately be made available to the Grantee for development.

The proposed change in scope of grant SG-2010-102 to allow \$1,080,000 to be used for the additional projects described above is consistent with the conditions of section 6.06 because;

1. Three Rivers Park District has notified the Council why a change should be made in **Attachment 1.**
2. The use of a portion of Grant SG-2010-102 for the additional projects does not change Three Rivers Park District's share of the funded portion of the Metropolitan Council's 2010-11 Regional Parks CIP. Therefore the change in scope, "gives full regard to legislative determinations" of the Metropolitan Council, "and to the general position that the total grant award ... should ultimately be made available to the Grantee [Three Rivers Park District]".

CONCLUSION

The proposed change in scope of grant SG-2010-102 to allow \$1,080,000 to be used to finance additional projects is consistent with the conditions in section 6.06 of the grant agreement.

RECOMMENDATION

That the Metropolitan Council authorize an amendment to grant SG-2010-102 which changes the scope of the grant by allowing \$1,080,000 of the grant to be used as follows:

\$630,000 for renovating the maintenance shop at Crow Hassan Park Reserve

\$275,000 to construct additional trails in the western half of Carver Park Reserve

\$150,000 to plan and design renovation of Medicine Lake Regional Trail

\$25,000 to establish a potable water supply system for campground activities at Baker Park Reserve

Attachment 1: Letter from Boe Carlson, Three Rivers Park District



Three Rivers
Park District
Board of
Commissioners

Sara Wyatt
District 1

Marilynn Corcoran,
District 2

Joan Peters
District 3

Dale Woodbeck,
Vice Chair
District 4

John Gibbs
District 5

Larry Blackstad, Chair
Appointed

Barbara Kinsey
Appointed

Cris Gears
Superintendent

May 20, 2011

Mr. Arne Stefferud
Metropolitan Council
390 North Robert Street
Saint Paul, Minnesota 55101

Dear Arne,

The Park District currently has a grant for the renovation and expansion of the Eastman Nature Center (SG 2010-102). This grant is in the amount of \$3,618,000. The Eastman project is underway and the Park District will not need the total amount of the grant for completion.

The Park District would like to request an amendment to grant SG 2010-102 to include additional projects. We would like to include the following projects in the grant agreement:

- Crow Hassan Maintenance Shop - \$630,000 for renovation of the existing shop to better meet operational needs.
- Carver Trail Connection - \$275,000 to provide additional trails within the western portion of Carver Park.
- Medicine Lake Trail Rehabilitation - \$150,000 to plan and design the rehabilitation of this trail.
- Baker Campground Water Station - \$25,000 to establish a potable water supply system for campground activities.

These projects would total \$1,080,000 of grant proceeds that would be redirected.

We appreciate your consideration of this matter. Please call me at 763.559.6761 if you have any questions.

Sincerely,

A handwritten signature in blue ink that reads "Boe R. Carlson".

Boe Carlson
Associate Superintendent
Division of Administration

C: Cris Gears, Superintendent
Don DeVeau, Director of Planning & Development
Howard Koolick, Chief Financial Officer

BRC/nng