

METROPOLITAN COUNCIL
390 North Robert Street, St. Paul, MN 55101
Phone (651) 602-1000 TDD (651) 291-0904

DATE: September 27, 2011

TO: Metropolitan Parks and Open Space Commission

FROM: Arne Stefferud, Planning Analyst-Parks (651) 602-1360

SUBJECT: (2011-xxx) Reimbursement Consideration Request for Phase 2 Restoration of Como Regional Park Lily Pond, City of St. Paul

INTRODUCTION

The City of St. Paul has just received bids for the design, engineering and phase 1 restoration of the lily pond at Como Regional Park. The \$590,000 project is financed from a Fiscal Year 2011 Parks and Trails Legacy Fund grant SG-2010-086. The City has also requested \$50,000 for phase 2 to complete the restoration as part of its share of the 2012-13 Regional Parks CIP proposed to be financed with 2012 State bonds and Metro Council bonds. The City has the opportunity to concurrently do phase 2 work with phase 1 at a discounted cost with the same contractor. Consequently, the City requests that the Metropolitan Council consider reimbursing \$50,000 to be initially financed by the City for phase 2 work with a grant from future regional park capital improvement programs under the terms of Finance Strategy 6 of the updated *2030 Regional Parks Policy Plan*. (See **Attachment 1**, letter from Jody Martinez, City of St. Paul).

This memorandum contains a review of this request under applicable terms of Finance Strategy 6 of the updated *2030 Regional Parks Policy Plan*. Staff found that the City's request complies with terms and conditions of Finance Strategy 6 and recommends that it be approved.

AUTHORITY TO REVIEW

Minnesota Statute Section 473.315 authorizes the "Metropolitan Council with the advice of the Metropolitan Parks and Open Space Commission to make grants from any funds available to it for recreation open space purposes to any municipality, park district or county located wholly or partially within the metropolitan area to cover the cost, or any portion of the cost, of acquiring or developing regional recreation open space in accordance with the [*Regional Recreation Open Space*] Policy Plan".

ANALYSIS

Finance Strategy 6 of the *Updated 2030 Regional Parks Policy Plan* states:

Finance Strategy 6: Reimbursement

"...Reimbursement will be considered for development provided the project in question is consistent in timing, scale, type and cost with an approved master plan, that all information required for a development grant is submitted to the Council prior to the regional park implementing agency undertaking the project and that the Council approves the project..."

This request is consistent with the terms of Finance Strategy 6 for the following reasons:

1. The timing, scale and cost of the restoration of the lily pond at Como Regional Park are consistent with the Council-approved development master plan for the park. As noted in the

introduction, the Metropolitan Council has financed phase 1 of the restoration under grant SG-2010-086 for \$590,000.

2. Enough information has been submitted in this request regarding what would be financed with a Council grant to meet the requirements of Finance Strategy 6. In this case, that information is contained in the City's letter **Attachment 1**.
3. The City of St. Paul is requesting Metropolitan Council approval for City financed expenditures spending on this project prior to undertaking them.

Status of reimbursement consideration requests

At this time there are about \$48.9 million of projects that the Metropolitan Council has approved for regional parks CIP reimbursement consideration. Such approval only allows the applicable regional park agency to seek reimbursement funding for such projects as part of that agency's share of future regional parks capital improvement programs. Table 2 at the end of this memorandum lists all projects that may be considered for reimbursement in future regional parks capital improvement programs as of September 27, 2011. As noted in the City's letter, the City has requested that this \$50,000 be reimbursed in the Council's 2012-13 Regional Parks CIP that is proposed to be financed with 2012 State bonds and Metro Council bonds. Assuming sufficient funds are appropriated in the Spring of 2012 to finance this grant at that time, this reimbursement would be paid back to the City in the Summer of 2012

CONCLUSION

The *Updated 2030 Regional Parks Policy Plan* requires that requests for CIP reimbursement consideration are consistent with the terms of Finance Strategy 6. This review concludes that the City of St. Paul's request for reimbursement consideration of \$50,000 for city financing of Phase 2 restoration work for the lily pond at Como Regional Park is consistent with the terms of Finance Strategy 6. The timing of when the City of St. Paul is reimbursed for the \$50,000 is dependent on when funds are provided in the 2012-13 Regional Parks CIP that is proposed to be financed with 2012 State bonds and Metro Council bonds. However, the Council does not under any circumstances represent or guarantee that a reimbursement will be granted, and expenditure of local funds never entitles a park agency to reimbursement.

RECOMMENDATIONS

That the Metropolitan Council consider reimbursing the City of St. Paul in future regional parks capital improvement programs up to \$50,000 for City funding to finance Phase 2 of the lily pond restoration at Como Regional Park. However, the Council does not under any circumstances represent or guarantee that reimbursement will be granted, and expenditure of local funds never entitles a park agency to reimbursement.

Attachment 1: Letter from Jody Martinez, City of St. Paul

DEPARTMENT OF PARKS AND RECREATION



CITY OF SAINT PAUL
Mayor Christopher B. Coleman

400 City Hall Annex
25 West 4th Street
Saint Paul, Minnesota 55102
www.stpaul.gov/parks

Telephone: 651-266-6400
Facsimile: 651-292-7311

September 19, 2011

Arne Stefferud
Planning Analyst-Parks
Metropolitan Council
390 North Robert Street
St. Paul, MN 55101

Re: Reimbursement Request

Dear Arne:

We have just received bids on the Como Lilypond project funded through the 2011 Legacy Grant and we are fast tracking construction to be completed by next June as required. We have also requested \$50,000 2012 CIP funds for phase two of this same project and now have the opportunity to add this work at a discounted price to our current contract.

Therefore, we are requesting that the Metropolitan Council consider reimbursing \$50,000 currently financed by the City for consideration in future regional park capital improvement programs under the terms of Finance Strategy 6 of the updated 2030 Regional Parks Policy Plan.

Thank you.

Sincerely,

Jody Martinez
Design and Construction Manager

cc: Tom Russell
Calvin Wheeler
Bryan Murphy
Don Ganje



CAPRA Accreditation

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National Gold Medal Award

Table 2: List of Outstanding Regional Park CIP Reimbursement Consideration Requests as of September 27, 2011

| Park Agency Name | Outstanding amount <u>per project</u> for Metro Parks CIP reimbursement consideration | Project Description (Includes park or trail name, amount of land acquired or a description of development/rehabilitation project) | Year Met Council authorized reimbursement consideration prior to project start |
|-------------------------|--|--|---|
| Anoka County | \$ - | | |
| City of Bloomington | \$ - | Hyland-Bush-Anderson Lakes Park Reserve: Reimbursement for site restoration of 6101-84th Street parcel paid off with \$37,000 in 2010-11 Parks CIP grant | 2005 |
| Carver County | \$ 100,000 | Lake Waconia Regional Park-Demolition of Buildings | 2007 |
| Caver County | \$ 2,288,361 | Lake Waconia Regional Park - Acquisition of land for park including Lake Waconia ballroom after \$423,000 deduction from 2010-11 Parks CIP reimbursement grant | 2004 and 2008 |
| Caver County | \$ 1,072,000 | Financing local match for a \$1,976,000 federal grant to develop the Dakota Rail Regional Trail | 2008 |
| | \$ 3,460,361 | Carver County Total | |
| Dakota County | \$ 198,634 | Lake Byllesby Regional Park road project after \$225,000 deduction from 2008-09 CIP reimbursement grant | 1997 |
| Dakota County | \$ 62,195 | Lebanon Hills Regional Park campground expansion | 2000 |
| Dakota County | \$ 70,222 | Lebanon Hills Regional Park acquisition (Schultz property) | 2000 |
| Dakota County | \$ 20,282 | Miesville Ravine Park Reserve picnic shelter construction | 2000 |
| Dakota County | \$ 280,530 | Miesville Ravine Park Reserve acquisition (Banks property) | 2001 |
| Dakota County | \$ 180,882 | Spring Lake Park Reserve acquisition (Klink property) | 2001 |
| Dakota County | \$ 200,000 | Lebanon Hills Regional Park visitor center construction after \$445,000 deduction from 2010-11 Parks CIP reimbursement grant | 2002 |
| Dakota County | \$ 220,793 | Lebanon Hills Regional Park acquisition (Morotzke/Damann property) | 2002 |
| Dakota County | \$ 201,060 | Lebanon Hills Regional Park acquisition (Medin property) | 2003 |
| Dakota County | \$ 362,400 | North Urban Regional Trail Phase 1 construction | 2003 |
| Dakota County | \$ 226,639 | Lebanon Hills Regional Park acquisition (Skogland property) | 2005 |
| Dakota County | \$ 419,146 | Lebanon Hills Regional Park acquisition (Pryor property) | 2005 |
| Dakota County | \$ 158,269 | Lake Byllesby Regional Park acquisition (Wackendorf property) | 2005 |
| Dakota County | \$ 741,000 | Miesville Ravine Park Reserve acquisition (Nelson property) | 2006 |

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|-------------------------|--|--|---|
| Dakota County | \$ 1,443,500 | Spring Lake Park Reserve acquisition (Wicker property) | 2008 |
| Dakota County | \$ 2,155,000 | Vermillion Highlands Regional Park acquisition (Butler property) | 2008 |
| Dakota County | \$ 550,000 | Miss. River Regional Trail (North) acquisition and construction match to \$837,264 Federal Trans. Enhancement grant | 2009 |
| Dakota County | \$ 150,000 | Miss. River Regional Trail (Central) acquisition and construction match to \$772,800 Federal Trans. Enhancement grant. | 2009 |
| Dakota County | \$ 50,665 | Miss. River Regional Trail (Pine Bend) final engineering and construction match to \$943,312 Federal Trans. Enhancement grant. | 2009 |
| Dakota County | \$ 325,000 | Miss. River Regional Trail (East) acquisition and construction match to \$842,533 Federal Trans. Enhancement grant. | 2009 |
| Dakota County | \$ 400,000 | Miss. River Regional Trail general project budget assistance to projects listed above if needed | 2009 |
| Dakota County | \$ 125,000 | System-wide signage | 2009 |
| Dakota County | \$ 100,000 | Schaars Bluff Gathering Center in Spring Lake Park Reserve for site landscaping, ecological improvements, signage and other site amenities | 2009 |
| Dakota County | \$ 1,100,000 | Match to a \$1,000,000 federal Transportation Enhancement grant to develop 3.7 miles of the Mississippi River Regional Trail in the City of Rosemount from the City of Inver Grove Heights/Rosemount border to Spring Lake Park Reserve. | 2010 |
| Dakota County | \$ 415,000 | Match to a \$709,000 federal Transportation Enhancement grant for acquisition and construction of 1.1 miles of the North Urban Regional Trail through Dodge Nature Center in the City of West St. Paul | 2010 |
| Dakota County | \$ 172,000 | System-wide signage including primary and secondary entrance signs, directional, regulatory and interpretive signs. | 2010 |
| | \$ 10,328,217 | Dakota County Total | |

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|-------------------------|--|---|---|
| Mpls. Park & Rec. Bd. | \$ 300,000 | North Mississippi RP development at boat launch area when sufficient interest earnings are provided | 2009 |
| Ramsey County | \$ - | Battle Creek Regional Park - Acquisition parcel No. 6 reimbursement paid off with \$35,000 in 2010-11 Parks CIP reimbursement grant | 2007 |
| City of St. Paul | \$ 195,000 | Phalen Regional Park: construction of a new children's play area in the picnic grounds. Replaced play area built in 1978 adjacent to the picnic pavilion, which did not meet ADA requirements or CPSC safety guidelines. Constructed on 2005. | 2005 |
| City of St. Paul | \$ 611,000 | Como Regional Park: Complete construction of Hamm's Waterfall, including pools, walkways, and landscaping, mechanical and electrical systems. Completed 2005 / 06 | 2005 |
| City of St. Paul | \$ 283,000 | Lilydale-Harriet Island Regional Park: Connection of existing bike/ ped trail in Lilydale Park to Dakota county's Big Rivers Trail. Completed in 2007 | 2005 |
| City of St. Paul | \$ 5,280,000 | Como Regional Park. City financing for Aquatics Center at the park. Project to be completed in late 2011. | 2011 (agenda item 2011-72) |
| | \$ 6,369,000 | City of St. Paul Total | |
| Scott County | \$ 2,963,667 | Doyle-Kennefick Regional Park, ~400-acre Doyle Acquisition after deduction from 2010-11 Parks CIP reimbursement grant | 2004 |
| Scott County | \$ 3,526,192 | Cedar Lake Farm Regional Park, ~60 acre Fun on the Farm Site acquisition | 2007 |
| | \$ 6,489,859 | Scott County Total | |
| Three Rivers Park Dist. | \$ 12,056,000 | Silverwood Special Recreation Feature - Phase I Development | 2008 |
| Three Rivers Park Dist. | \$ (1,531,000) | Change in scope of grants SG-2006-134 and SG-2006-172 to use them for Phase 1 development at Silverwood Special Recreation Feature | 2008 |
| Three Rivers Park Dist. | \$ 2,415,000 | Dakota Rail Regional Trail Development | 2008 |
| Three Rivers Park Dist. | \$ 532,199 | Lake Rebecca Park Reserve - Acquisition of Weinkauff parcel | 2007 |
| Three Rivers Park Dist. | \$ 648,644 | Dakota Rail Regional Trail Design | 2006 |

| | | | |
|-------------------------|---|--|---|
| Three Rivers Park Dist. | \$ 235,000 | Lake Rebecca Park Reserve - Acquisition of Rask parcel | 2004 |
| Park Agency Name | Outstanding amount per project for Metro Parks CIP reimbursement consideration | Project Description (Includes park or trail name, amount of land acquired or a description of development/rehabilitation project) | Year Met Council authorized reimbursement consideration prior to project start |
| Three Rivers Park Dist. | \$ 1,327,000 | Elm Creek Winter Recreation Area Development | 2004 |
| Three Rivers Park Dist. | \$ 1,547,470 | Silverwood Special Recreation Feature - Acquisition after \$3,618,000 deduction from 2010-11 Parks CIP reimbursement grant | 2001 |
| | \$ 17,230,313 | Three Rivers Park District Total | |
| Washington County | \$ 540,000 | Lake Elmo Park Reserve - Maintenance Facility | 1993 |
| Washington County | \$ - | St. Croix Bluffs Regional Park - acquisition of 'Parcel 'A' reimbursement paid off with \$560,000 in 2010-11 Parks CIP reimbursement grant | 1996 |
| Washington County | \$ 19,000 | Big Marine Park Reserve - Carlson Property (remainder of SG-00-31 & 06-121) | 2000 |
| Washington County | \$ 368,299 | Big Marine Park Reserve - Richardson Property (remainder of SG-02-184) | 2003 |
| Washington County | \$ 381,701 | Big Marine Park Reserve - Albrecht (resort) Property (remainder of SG-03-82) | 2003 |
| Washington County | \$ 74,152 | Big Marine Park Reserve - Larson Property (remainder of SG-04-110) | 2004 |
| Washington County | \$ 25,275 | Big Marine Park Reserve - Melbostad Property (remainder of SG-05-98 & 05-80) | 2005 |
| Washington County | \$ 31,430 | Big Marine Park Reserve - Taylor Property (remainder of SG-06-143) | 2006 |
| Washington County | \$ 3,000,000 | Big Marine Park Reserve - Phase I Development | 2006 |
| Washington County | \$ 13,534 | Big Marine Park Reserve - Hohlt Property (remainder of SG-07-032) | 2007 |
| Washington County | \$ 273,141 | Grey Cloud Island Regional Park - Kartarik Property (remainder of SG-07-114) | 2007 |
| | \$ 4,726,532 | Washington County Total | |
| | \$ 48,904,282 | Grand Total as of September 27, 2011 | |