

J Management and Community Development Committees

Item: 2008-126

For the Metropolitan Council meeting of May 21, 2008

ADVISORY INFORMATION

Date Prepared: May 15, 2008

Subject: 2008-2013 Capital Improvement Program and Capital Program and Budget Amendment

Proposed Action

That the Metropolitan Council:

- Amend the 2008 Authorized Capital Program (multi-year authorization) by adding \$23,199,298 in new spending authority for Parks and Open Space;
- Amend the 2008 Capital Budget (annual appropriation by adding \$9,745,000 in new appropriations for Parks and Open Space; and
- Approve new projects and transfers between capital projects as detailed in Attachment 1

Summary of Committee Discussions

The proposed amendments were discussed and approved at the Community Development Committee meeting on May 5 and the Management Committee on May 14. There were no issues with the proposed amendments.

M Management Committee

Meeting date: May 14, 2008

ADVISORY INFORMATION

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|----------------------------------|--|
| Date: | May 6 , 2008 |
| Subject: | 2008-2013 Capital Improvement Program and Capital Program and Budget Amendment |
| District(s), Member(s): | All |
| Policy/Legal Reference: | 2008 Capital Program and MS 473.315 |
| Staff Prepared/Presented: | Alan Morris, Principal Financial Analyst (651-602-1446) Arne Stefferud, Planning Analyst—Parks (651-602-1360) |
| Division/Department: | Community Development/Regional Systems Planning and Growth Strategy, Parks |

Proposed Action

That the Metropolitan Council:

- Amend the 2008 Authorized Capital Program (multi-year authorization) by adding \$23,199,298 in new spending authority for Parks and Open Space
- Amend the 2008 Capital Budget (annual appropriation) by adding \$9,745,000 in new appropriations for Parks and Open Space.
- Approve new projects and transfers between capital projects as detailed in Attachment 1

Background

The proposed capital program and budget amendment includes a number of changes to the adopted Parks and Open Space capital program, including:

1. The addition of 29 capital projects funded with state bonding approved by the 2008 Legislature and regional bond matching funds,
2. The addition of 3 capital projects funded with state bonds that the Council will pass-through to local agencies,
3. The addition of a North Mississippi Regional Park project funded from park program interest earnings,
4. Inclusion in the capital program of 4 land acquisition opportunity grants approved by the Council in separate actions since the parks capital program was adopted in December, 2007, and
5. Inclusion of 3 state acquisition grants approved by the Council in separate actions since the park capital program was adopted in December, 2007.

On April 8, 2008, the State bonding bill was put into effect. This legislation appropriated \$10.5 million to finance the State's share of the Metropolitan Council's 2008-09 Metropolitan Regional Parks Capital Improvement Program (CIP) adopted on December 12, 2007. That CIP also proposed that the State's appropriation be matched with \$7 million of Metropolitan Council

bonds for a total from both sources of \$17.5 million. Details of projects financed with the State bonds and Council bonds are shown in Attachment 1.

The State bonding bill also appropriated funds for three pass-through grants for local park implementing agencies. Details of projects financed with pass-through state bonds are also shown in Attachment 1.

The Minneapolis Park and Recreation Board has requested a \$654,298 grant for trail, picnicking and parking improvements in North Mississippi Regional Park, to be funded with park program interest earnings—as required under State law. This amendment adds the grant to the capital program and budget.

As part of the Parks Capital Program and Budget, the Council has established two accounts to provide acquisition opportunity grants to park implementing agencies. The accounts are funded with state and regional funds and were established so that grants can be made in a timely manner without having to wait until quarterly capital program amendments. Grants are made out of previously approved authorizations, with the Council actions recognized in the next capital program amendment.

The proposed amendment for Parks and Open Space is being done separately from Transit capital amendments that will be brought to the Council for approval in June. The Parks program requested that their amendments be expedited so that grants can be executed with park implementing agencies. The proposed amendment was reviewed by the Community Development Committee at its May 5 meeting.

Rationale

This amendment to the 2008 Authorized Capital Program implements the 2008 State bonding bill in accordance with provisions in that law and the Council's adopted 2008-09 Metropolitan Regional Parks Capital Improvement Program. It allows subgrants for projects financed with the State bonds and matching Metropolitan Council bonds to be executed.

The proposed amendment also implements the 2008 State bonding bill line item appropriations for pass-through grants described above.

Funding

The Council will issue \$7 million in regional parks bonds to match state bonding approved by the 2008 Legislature. The \$7 million in regional bond issuance was reflected in the 2008-2013 Capital Improvement Program (CIP) adopted by the Council in December, 2007 and in the fiscal impact analysis completed as part of the CIP. The regional bond issuance and resulting debt service payments and property tax levies are consistent with the Council's goal to keep the property tax impact of Council programs on existing taxpayers level from year to year.

Known Support / Opposition

The regional park implementing agencies which receive these subgrants support this amendment. The local governments that receive the State bond pass-through grants support this amendment. There is no known opposition to this proposal.

| Agency | Park/Trail | Description | CURRENTLY AUTHORIZED | | | | PROPOSED CHANGES | | | | AMENDED | | | | 2008 Capital Budget | Multi-Year Authorization | |
|--|---|--|----------------------|-------|--------------|-------|------------------|--------------|--------------|---------------|---------------|-------|--------------|---------------|------------------------|--------------------------|---------------|
| | | | State | Other | Regional | Total | State | Other | Regional | Total | State | Other | Regional | Total | | | |
| PARKS AND OPEN SPACE | | | | | | | | | | | | | | | Original Adopted | \$ 31,721,042 | \$ 66,216,648 |
| | | | | | | | | | | | | | | | After Prior Amendments | \$ 31,721,042 | \$ 66,216,648 |
| | | | | | | | | | | | | | | | After This Amendment | \$ 41,466,042 | \$ 89,415,916 |
| New Legislative Authorization-2008-2009 CIP | | | | | | | | | | | | | | | | | |
| Anoka Co. | Bunker Hills RP | Trails and other facilities | \$ - | \$ - | \$ 597,800 | \$ - | \$ - | \$ 260,200 | \$ 858,000 | \$ 597,800 | \$ - | \$ - | \$ 260,200 | \$ 858,000 | \$ 214,500 | \$ 858,000 | |
| Anoka | East Anoka County RT | Trail construction reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 81,000 | \$ 81,000 | \$ 81,000 | \$ - | \$ - | \$ - | \$ 81,000 | \$ 81,000 | \$ 20,250 | \$ 81,000 | |
| Anoka | Rice Creek Chain of Lakes PR | Campground visitor center, other facilities | \$ - | \$ - | \$ 569,000 | \$ - | \$ - | \$ 171,000 | \$ 740,000 | \$ 569,000 | \$ - | \$ - | \$ 171,000 | \$ 740,000 | \$ 185,000 | \$ 740,000 | |
| Anoka | Anoka County Riverfront RP | Parking lot and lighting | \$ - | \$ - | \$ 54,000 | \$ - | \$ - | \$ 36,000 | \$ 90,000 | \$ 54,000 | \$ - | \$ - | \$ 36,000 | \$ 90,000 | \$ 22,500 | \$ 90,000 | |
| Anoka | Central Anoka County RT | Trail construction reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 125,000 | \$ 125,000 | \$ 125,000 | \$ - | \$ - | \$ - | \$ 125,000 | \$ 125,000 | \$ 31,250 | \$ 125,000 | |
| Bloomington | Hyland-Bus-Anderson PR | Parcel acquisition reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 67,000 | \$ 67,000 | \$ 67,000 | \$ - | \$ - | \$ - | \$ 67,000 | \$ 67,000 | \$ 16,750 | \$ 67,000 | |
| Bloomington | Hyland-Bus-Anderson PR | Trail development | \$ - | \$ - | \$ 330,000 | \$ - | \$ - | \$ 109,000 | \$ 439,000 | \$ 330,000 | \$ - | \$ - | \$ 109,000 | \$ 439,000 | \$ 109,750 | \$ 439,000 | |
| Carver Co. | Lake Waconia RP | Land acquisition reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 426,000 | \$ 426,000 | \$ 426,000 | \$ - | \$ - | \$ - | \$ 426,000 | \$ 426,000 | \$ 106,500 | \$ 426,000 | |
| Dakota Co. | Lebanon Hills RP | Trail development, other facilities | \$ - | \$ - | \$ 667,000 | \$ - | \$ - | \$ 83,000 | \$ 750,000 | \$ 667,000 | \$ - | \$ - | \$ 83,000 | \$ 750,000 | \$ 187,500 | \$ 750,000 | |
| Dakota Co. | Big Rivers RT | Trail head development | \$ - | \$ - | \$ 353,000 | \$ - | \$ - | \$ 47,000 | \$ 400,000 | \$ 353,000 | \$ - | \$ - | \$ 47,000 | \$ 400,000 | \$ 100,000 | \$ 400,000 | |
| Dakota Co. | Lebanon Hills RP | Trail head development | \$ - | \$ - | \$ 369,200 | \$ - | \$ - | \$ 59,800 | \$ 429,000 | \$ 369,200 | \$ - | \$ - | \$ 59,800 | \$ 429,000 | \$ 107,250 | \$ 429,000 | |
| Dakota Co. | Lake Byllesby RP | Beach and road development reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 225,000 | \$ 225,000 | \$ 225,000 | \$ - | \$ - | \$ - | \$ 225,000 | \$ 225,000 | \$ 56,250 | \$ 225,000 | |
| MPRB | Minnehaha RP | Picnic area rehabilitation | \$ - | \$ - | \$ 1,741,000 | \$ - | \$ - | \$ 1,059,000 | \$ 2,800,000 | \$ 1,741,000 | \$ - | \$ - | \$ 1,059,000 | \$ 2,800,000 | \$ 700,000 | \$ 2,800,000 | |
| MPRB | Theodore Writh RP | Beach rehabilitation | \$ - | \$ - | \$ 532,000 | \$ - | \$ - | \$ 7,000 | \$ 539,000 | \$ 532,000 | \$ - | \$ - | \$ 7,000 | \$ 539,000 | \$ 134,750 | \$ 539,000 | |
| Ramsey Co. | Rice Creek North RT Bald Eagle-Otter RP/ | Trail development reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 145,000 | \$ 145,000 | \$ 145,000 | \$ - | \$ - | \$ - | \$ 145,000 | \$ 145,000 | \$ 36,250 | \$ 145,000 | |
| Ramsey Co. | Rice Creek North RT | Prairie development | \$ - | \$ - | \$ 30,000 | \$ - | \$ - | \$ 20,000 | \$ 50,000 | \$ 30,000 | \$ - | \$ - | \$ 20,000 | \$ 50,000 | \$ 12,500 | \$ 50,000 | |
| Ramsey Co. | Keller RP | Restrooms and picnic shelters | \$ - | \$ - | \$ 932,000 | \$ - | \$ - | \$ 479,000 | \$ 1,411,000 | \$ 932,000 | \$ - | \$ - | \$ 479,000 | \$ 1,411,000 | \$ 352,750 | \$ 1,411,000 | |
| St. Paul | Comp RP | Como Trail reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 149,000 | \$ 149,000 | \$ 149,000 | \$ - | \$ - | \$ - | \$ 149,000 | \$ 149,000 | \$ 37,250 | \$ 149,000 | |
| St. Paul | Lilydale RP | Master site plan and detailed design plans | \$ - | \$ - | \$ 60,000 | \$ - | \$ - | \$ 40,000 | \$ 100,000 | \$ 60,000 | \$ - | \$ - | \$ 40,000 | \$ 100,000 | \$ 25,000 | \$ 100,000 | |
| St. Paul | Sam Morgan RT | Trail design and reconstruction | \$ - | \$ - | \$ 414,000 | \$ - | \$ - | \$ 194,000 | \$ 608,000 | \$ 414,000 | \$ - | \$ - | \$ 194,000 | \$ 608,000 | \$ 152,000 | \$ 608,000 | |
| St. Paul | Cherokee RP | Trails and overlooks | \$ - | \$ - | \$ 25,000 | \$ - | \$ - | \$ 168,000 | \$ 193,000 | \$ 25,000 | \$ - | \$ - | \$ 168,000 | \$ 193,000 | \$ 48,250 | \$ 193,000 | |
| St. Paul | Como RP | Design and reconstruct Eastbrook Drive | \$ - | \$ - | \$ 102,000 | \$ - | \$ - | \$ 401,000 | \$ 503,000 | \$ 102,000 | \$ - | \$ - | \$ 401,000 | \$ 503,000 | \$ 125,750 | \$ 503,000 | |
| St. Paul | Como RP | Design for pool renovation, other facilities | \$ - | \$ - | \$ 182,000 | \$ - | \$ - | \$ 455,000 | \$ 637,000 | \$ 182,000 | \$ - | \$ - | \$ 455,000 | \$ 637,000 | \$ 159,250 | \$ 637,000 | |
| St. Paul | Harriet Island RP Doyle-Kennefick RP / | Parking lot and lighting | \$ - | \$ - | \$ 118,000 | \$ - | \$ - | \$ 246,000 | \$ 364,000 | \$ 118,000 | \$ - | \$ - | \$ 246,000 | \$ 364,000 | \$ 91,000 | \$ 364,000 | |
| Scott Co. | Cedar Lake Farms RP | Land acquisition reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 570,000 | \$ 570,000 | \$ 570,000 | \$ - | \$ - | \$ - | \$ 570,000 | \$ 570,000 | \$ 142,500 | \$ 570,000 | |
| TRPD | Lake Rebecca PR | Road, parking and trail rehabilitation | \$ - | \$ - | \$ 3,110,000 | \$ - | \$ - | \$ 524,000 | \$ 3,634,000 | \$ 3,110,000 | \$ - | \$ - | \$ 524,000 | \$ 3,634,000 | \$ 908,500 | \$ 3,634,000 | |
| Washington Co. | Lake Elmo PR | Playground reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 125,000 | \$ 125,000 | \$ 125,000 | \$ - | \$ - | \$ - | \$ 125,000 | \$ 125,000 | \$ 31,250 | \$ 125,000 | |
| Washington Co. | St Croix Bluffs RP | Shower building, dump station | \$ - | \$ - | \$ 314,000 | \$ - | \$ - | \$ 168,000 | \$ 482,000 | \$ 314,000 | \$ - | \$ - | \$ 168,000 | \$ 482,000 | \$ 120,500 | \$ 482,000 | |
| Washington Co. | St Croix Bluffs RP | Land acquisition reimbursement | \$ - | \$ - | \$ - | \$ - | \$ 560,000 | \$ 560,000 | \$ 560,000 | \$ - | \$ - | \$ - | \$ 560,000 | \$ 560,000 | \$ 140,000 | \$ 560,000 | |
| Subtotal | | | \$ - | \$ - | \$ - | \$ - | \$ 10,500,000 | \$ - | \$ 7,000,000 | \$ 17,500,000 | \$ 10,500,000 | \$ - | \$ 7,000,000 | \$ 17,500,000 | \$ 4,375,000 | \$ 17,500,000 | |
| State Passthrough Grants (Non-CIP) | | | | | | | | | | | | | | | | | |
| South St Paul | Dakota Co. North Urban RT | Span arch bridge | \$ - | \$ - | \$ 1,400,000 | \$ - | \$ - | \$ - | \$ 1,400,000 | \$ 1,400,000 | \$ - | \$ - | \$ - | \$ 1,400,000 | \$ 1,400,000 | \$ 1,400,000 | |
| MPRB | Minnehaha RP | Stabilize shoreline, storm water retention | \$ - | \$ - | \$ 2,900,000 | \$ - | \$ - | \$ - | \$ 2,900,000 | \$ 2,900,000 | \$ - | \$ - | \$ - | \$ 2,900,000 | \$ 2,900,000 | \$ 2,900,000 | |
| Ramsey Co. | Tamarack Nature Center | Play area development | \$ - | \$ - | \$ 745,000 | \$ - | \$ - | \$ - | \$ 745,000 | \$ 745,000 | \$ - | \$ - | \$ - | \$ 745,000 | \$ 745,000 | \$ 745,000 | |
| Subtotal | | | \$ - | \$ - | \$ - | \$ - | \$ 5,045,000 | \$ - | \$ - | \$ 5,045,000 | \$ 5,045,000 | \$ - | \$ - | \$ 5,045,000 | \$ 5,045,000 | \$ 5,045,000 | |
| North Mississippi RP Interest Funded Grant | | | | | | | | | | | | | | | | | |
| MPRB | North Mississippi RP | Trail development | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 654,298 | \$ 654,298 | \$ - | \$ 654,298 | \$ - | \$ - | \$ 654,298 | \$ 325,000 | \$ 654,298 | |
| Subtotal | | | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 654,298 | \$ 654,298 | \$ - | \$ 654,298 | \$ - | \$ - | \$ 654,298 | \$ 325,000 | \$ 654,298 | |

| Agency | Park/Trail | Description | CURRENTLY AUTHORIZED | | | | PROPOSED CHANGES | | | | AMENDED | | | | 2008 Capital Budget | Multi-Year Authorization |
|---|-------------------------|----------------------------|----------------------|-------|--------------|--------------|------------------|----------------|----------------|---------------|---------------|--------------|---------------|----------------|---------------------|--------------------------|
| | | | State | Other | Regional | Total | State | Other | Regional | Total | State | Other | Regional | Total | | |
| Land Acquisition Opportunity Grant Account | | | | | | | | | | | | | | | | |
| St Paul | Bruce Vento RT | Regional opportunity grant | | | | \$ - | | \$ 572,469 | \$ 572,469 | \$ - | \$ - | \$ 572,469 | \$ 572,469 | \$ 572,469 | \$ 572,469 | |
| St Paul | Harriet Island RP | Regional opportunity grant | | | | \$ - | | \$ 122,726 | \$ 122,726 | \$ - | \$ - | \$ 122,726 | \$ 122,726 | \$ 122,756 | \$ 122,726 | |
| Ramsey Co. | Battle Creek RP | Regional opportunity grant | | | | \$ - | | \$ 116,609 | \$ 116,609 | \$ - | \$ - | \$ 116,609 | \$ 116,609 | \$ 116,609 | \$ 116,609 | |
| Bloomington | Hyland-Bush-Anderson PR | Regional opportunity grant | | | | \$ - | | \$ 339,389 | \$ 339,389 | \$ - | \$ - | \$ 339,389 | \$ 339,389 | \$ 339,389 | \$ 339,389 | |
| Land Acquisition Opportunity Account | | | | | | \$ 4,382,160 | | \$ (1,151,223) | \$ (1,151,223) | \$ - | \$ - | \$ 3,230,937 | \$ 3,230,937 | \$ (1,151,223) | \$ (1,151,223) | |
| Subtotal | | | \$ - | \$ - | \$ 4,382,160 | \$ 4,382,160 | \$ - | \$ - | \$ (30) | \$ (30) | \$ - | \$ - | \$ 4,382,130 | \$ 4,382,130 | \$ - | \$ (30) |
| State Acquisition Grant Account | | | | | | | | | | | | | | | | |
| Washington Co. | Grey Cloud Island RP | State opportunity grant | | | | \$ - | \$ 109,256 | \$ 72,838 | \$ 182,094 | \$ 109,256 | \$ - | \$ 72,838 | \$ 182,094 | \$ 182,094 | \$ 182,094 | |
| Dakota Co. | Empire Wetlands RP | State opportunity grant | | | | \$ - | \$ 1,020,000 | \$ 680,000 | \$ 1,700,000 | \$ 1,020,000 | \$ - | \$ 680,000 | \$ 1,700,000 | \$ 1,700,000 | \$ 1,700,000 | |
| Carver Co. | Lake Waconia RP | State opportunity grant | | | | \$ - | \$ 600,000 | \$ 400,000 | \$ 1,000,000 | \$ 600,000 | \$ - | \$ 400,000 | \$ 1,000,000 | \$ 1,000,000 | \$ 1,000,000 | |
| State Acquisition Grant Account | | | \$ 1,899,600 | | \$ 1,266,400 | \$ 3,166,000 | \$ (1,729,256) | \$ (1,152,838) | \$ (2,882,094) | \$ 170,344 | \$ - | \$ 113,562 | \$ 283,906 | \$ (2,882,094) | \$ (2,882,094) | |
| Subtotal | | | \$ 1,899,600 | \$ - | \$ 1,266,400 | \$ 3,166,000 | \$ - | \$ - | \$ - | \$ - | \$ 1,899,600 | \$ - | \$ 1,266,400 | \$ 3,166,000 | \$ - | \$ - |
| TOTAL | | | \$ 1,899,600 | \$ - | \$ 5,648,560 | \$ 7,548,160 | \$ 15,545,000 | \$ 654,298 | \$ 6,999,970 | \$ 23,199,268 | \$ 17,444,600 | \$ 654,298 | \$ 12,648,530 | \$ 30,747,428 | \$ 9,745,000 | \$ 23,199,268 |

Abbreviations

Co. = County

MPRB = Minneapolis Park and Recreation Board

TRPD = Three Rivers Park District

RP = Regional Park

RT = Regional Trail

PR = Park Reserve