Business Item Item: 2012-352

Community Development Committee

Meeting date: November 19, 2012

For the Council Meeting of November 28, 2012

ADVISORY INFORMATION	
Date:	November 9, 2012
Subject:	Change in scope of three Anoka County park grants
District(s), Member(s):	Metropolitan Council District 9, Edward Reynoso Metropolitan Council District 10, John Doan Metropolitan Council District 11, Sandy Rummel
Policy/Legal Reference:	MN Statute 473.315
Staff Prepared/Presented:	Arne Stefferud; Planning Analyst—Parks (651-602-1360)
Division/Department:	Community Development Division, Parks

Proposed Action

That the Metropolitan Council authorize amendments to change the scope of Grants SG-2011-099, SG-2011-101 and SG-2012-050 to Anoka County as described in Attachment 1.

Background

Due to differences between cost estimates and bids for some projects, and to fund an additional project that was not approved in one of the grants, Anoka County has submitted a request to amend the scope of three grants in order to maximize the use of available grant funding from Anoka County's share of portions of the FY 2012 and FY 2013 Parks and Trails Legacy Fund appropriations. To summarize:

- 1. The scope of grants SG-2011-099 and SG-2011-101 are changed to provide \$140,000 needed to fully finance the cost of replacing the filtration system at the Bunker Hills Regional Park wave pool.
- 2. The scope of grant SG-2012-050 is changed by:
 - Deleting \$125,000 for Coon Rapids Dam Regional Park roadway, parking lot, trail and fishing access improvements, and deleting \$216,000 for Rice Creek Chain of Lakes Park Reserve day camp redevelopment.
 - Adding \$50,000 to finance half the cost to reconstruct the Chomonix golf course club house septic system. The clubhouse is used as a trailhead for cross country skiing. Also add \$291,000 to fully fund the redevelopment of the campground at Rice Creek Chain of Lakes Park Reserve for a new total of \$606,000 for that project in this grant.

Rationale

The Metropolitan Council must consider and approve the proposed grant scope changes. Council staff recommended approving the grant scope changes because it maximizes the use of grant proceeds and the projects funded with the grants are consistent with Metropolitan Council-approved regional park and trail master plans.

Funding

These three grants are financed with Anoka County's share of the FY 2012 and FY 2013 Parks and Trails Legacy Fund appropriation to the Metropolitan Council.

Known Support / Opposition

The Metropolitan Parks and Open Space Commission considered this request at its November 8th meeting.

Commissioner Yarusso asked about the impact of deleting \$125,000 in Grant SG-2012-for the project at Coon Rapids Dam Regional Park. Anoka County Parks staff replied that other funding sources are available to finance that project.

Commissioner Nyanwleh supported any projects to improve existing parks infrastructure. But he was concerned about reallocating funds in a grant to finance a new project or provide more funding for a project already in a grant's scope. He felt that if a regional park implementing agency finds that it costs less to finance a given project that the grant funds should be available for re-granting to other regional park implementing agencies. Metropolitan Council staff replied that these grants are not competitively allocated among the 10 regional park implementing agencies. The grants are financed from Parks and Trails Legacy Fund appropriations. State law requires the Council to allocate a share of the appropriations among the 10 regional park implementing agencies under a formula in the law. When it becomes apparent that a project can be accomplished for less money within that park agency's share, or additional money is needed to fully fund a project, the park agency has the opportunity to request a change in scope of a grant to finance the additional project or fully fund a project with its share of the appropriation. Consequently the Metropolitan Council cannot re-grant part of a Parks and Trails Legacy Fund appropriation share from one park agency to other park agencies.

The Commission voted 8 to 1 in support of the recommendation with Commissioner Nyanwleh opposing it.

METROPOLITAN COUNCIL

390 North Robert Street, St. Paul, MN 55101 Phone (651) 602-1000 TDD (651) 291-0904

- DATE: October 24, 2012
- TO: Metropolitan Parks and Open Space Commission
- **FROM:** Arne Stefferud, Manager—Regional Parks and Natural Resources Unit (651) 602-1360
- **SUBJECT:** (2012-352) Change in scope of three Anoka County park grants Metropolitan Parks & Open Space Commission District E: Tony Yarusso Metropolitan Parks & Open Space Commission District F: Daniel Schlaferman

INTRODUCTION

Due to differences between cost estimates and bids for some projects, and to fund an additional project that was not approved in one of the grants, Anoka County has submitted a request to amend the scope of three grants in order to maximize the use of available grant funding. The grants are SG 2011-099 and SG 2011-101 financed from the FY 2012 Parks and Trails Legacy Fund appropriation and grant SG 2012-050 financed from the FY 2013 Parks and Trails Legacy Fund appropriation. (See Attachment 1: Letter from Karen Blaska, Anoka County Parks and Recreation.)

The Metropolitan Council must consider and approve the proposed change in scope of the grants. This staff report contains a review of this request under applicable terms of the grant agreements and recommends approving the change in scope of the grants.

AUTHORITY TO REVIEW

Minnesota Statute Section 473.315 authorizes the "Metropolitan Council with the advice of the Metropolitan Parks and Open Space Commission to make grants from any funds available to it for recreation open space purposes to any municipality, park district or county located wholly or partially within the metropolitan area to cover the cost, or any portion of the cost, of acquiring or developing regional recreation open space in accordance with the [*Regional Recreation Open Space*] Policy Plan".

ANALYSIS

As noted in the introduction all three grants are financed with Parks and Trails Legacy Fund appropriations. The appropriation legislation requires the Metropolitan Council to disburse the Parks and Trails Legacy Fund appropriation among the 10 regional park agencies under a formula. As long as the change in scope of the grants supports a regional park or trail, the use of the appropriation is consistent with the legislation.

In this case, the scope of each grant is proposed to be changed as follows:

Grant Agreement SG 2011-099 (\$500,000), expand the scope of work for this grant to reallocate approximately \$30,000 to the design and replacement of the mechanical filtration system for the wave pool at Bunker Hills Regional Park. Therefore, the amended grant scope would be:

- a. \$470,000 at Rice Creek Chain of Lakes Park Reserve, design and reconstruct roads, campsites, utilities; storm water drainage improvements, upgrade furnishings at campground, landscape restoration, plus associated permit fees and contingencies.
- b. \$30,000 at Bunker Hills Regional Park, for the design and replacement of the mechanical filtration system for the wave pool. (See Attachment 2: Grant SG-2011-099 Project Locations)

Grant Agreement SG 2011-101 (\$200,000), expand the scope of work for this grant to reallocate \$110,000 of grant funds to the same project at the wave pool. Therefore, the amended grant scope would be:

- a. \$90,000 at Rice Creek Chain of Lakes Park Reserve, implement day camp redevelopment to include the construction of road way improvements; storm water drainage restoration and improvements; utilities; lighting; signs; site furnishings; plus associated permit fees and contingencies.
- b. \$110,000 at Bunker Hills Regional Park, for the design and replacement of mechanical filtration system for the wave pool. (See Attachment 3: Grant SG-2011-101 Project Locations)

Grant Agreement SG 2012-050 (\$1,281,000), expand the scope of work for this grant to reallocate grant funds to include 50% funding for the reconstruction of the septic system at Chomonix Golf Course Clubhouse at Rice Creek Chain of Lakes Park Reserve. The clubhouse serves as a trailhead facility for the regional trails in the area, as well as the trailhead facility for the cross country ski program at Rice Creek Chain of Lakes Park Reserve. The following projects were delayed and are proposed to be removed from this grant:

- a. At Coon Rapids Dam Regional, approximately \$125,000 to complete design and reconstruct park roadway, parking lots and trails, construction trails and fishing access.
- b. At Rice Creek Chain of Lakes Park Reserve, approximately \$216,000 to continue day camp redevelopment.

Therefore the amended grant scope would be:

- a. At Bunker Hills Regional Park, approximately \$235,000 design and replacement of mechanical filtration system for the wave pool.
- b. At Rice Creek Chain of Lakes Park Reserve, approximately \$606,000 to complete the reconstruction of campground roadways, utility improvements and campsites.
- c. At Lake George Regional Park, approximately \$100,000 to complete redevelopment of beach wall.
- d. At Rice Creek West Regional Trail/Manomin Park, approximately \$190,000 for design and reconstruction of the entrance drive, parking lot and sidewalks.

- e. At Mississippi River Regional Trail from Anoka County Riverfront Regional Park to 37th Avenue, approximately \$100,000 to design and reconstruct bituminous trail and amenities.
- f. At Rice Creek Chain of Lakes Park Reserve, approximately \$50,000 for the reconstruction of the Chomonix Golf Course Clubhouse septic system.
- g. Work for these projects will also include storm water drainage improvements, utilities, lighting, site furnishings, signs, landscape restoration, and associated fees and contingencies. (See Attachment 4: Grant SG-2012-050 Project Locations)

All projects are consistent with applicable master plans for those parks and trails.

In order to consider this request for a change in scope of the grants, Section 9.2 of the grant agreement states:

9.2 Amendments. Any amendment to this grant agreement must be in writing and will not be effective until it has been executed and approved by the same parties who executed and approved the original grant contract, or their successors in office.

The proposed change in scope of these grants is consistent with the conditions of section 9.2 of the grant agreements because:

- 1. Anoka County has submitted a written statement to the Council describing the situation and giving reasons for the change in scope, as shown in **Attachment 1**.
- 2. The change in scope of the grants are consistent with the Metropolitan Council approved master plans for applicable parks and trails being improved with the grants.

CONCLUSION

- 1. The proposed change in scope of Grants SG-2011-099, SG-2011-101 and SG-2012-050 as described in **Attachment 1** are consistent with the conditions of section 9.2 of the grant agreements.
- 2. Amendments to the grant agreements must be authorized to implement the change in scope.

RECOMMENDATION

That the Metropolitan Council authorize amendments to change the scope of Grants SG-2011-099, SG-2011-101 and SG-2012-050 to Anoka County as described in Attachment 1.

Attachment 1: Letter from Karen Blaska, Anoka County Parks and Recreation



Anoka County Parks and Recreation

550 Bunker Lake Boulevard NW, Andover, MN 55304

October 24, 2012

Arne Stefferud, Planning Analyst - Parks Metropolitan Council 390 N. Robert St. St. Paul, MN 55101

Re: Grant Amendment Requests for SG 2011-099, SG 2011-101 & SG 2012-050

Dear Arne:

As you are aware, the Anoka County Parks and Recreation Department has fully executed Parks and Trails Legacy Fund grant agreements for SG 2011-099, SG 2011-101 and SG 2012-050. Due to some differences between estimating and bidding, Anoka County would also like to amend those agreements.

For Grant Agreement SG 2011-099, Anoka County would like to expand the scope of work for this grant to reallocate approximately \$30,000 of grant funds to the design and replacement of the mechanical filtration system for the wave pool at Bunker Hills Regional Park. Therefore, the new grant description would be as follows:

- \$470,000 at Rice Creek Chain of Lakes Park Reserve, design and reconstruct roads, campsites, utilities; storm water drainage improvements, upgrade furnishings at campground, landscape restoration, plus associated permit fees and contingencies.
- b. \$30,000 at Bunker Hills Regional Park, for the design and replacement of the mechanical filtration system for the wave pool.

For Grant Agreement SG 2011-101, Anoka County would like to expand the scope of work for this grant to reallocate \$110,000 of grant funds to the same project at the wave pool. Therefore, the new grant description would be as follows:

- \$90,000 at Rice Creek Chain of Lakes Park Reserve, implement day camp redevelopment to include the construction of road way improvements; storm water drainage restoration and improvements; utilities; lighting; signs; site furnishings; plus associated permit fees and contingencies.
- \$110,000 at Bunker Hills Regional Park, for the design and replacement of mechanical filtration system for the wave pool.

For Grant Agreement SG 2012-050, Anoka County would like to expand the scope of work for this grant to reallocate grant funds to include 50% funding for the reconstruction of the septic system at Chomonix Golf Course Clubhouse. You will recall that the clubhouse serves as a trailhead facility for the regional trails in the area, as well as the trailhead facility for the cross country ski program at Rice Creek Chain of Lakes Park Reserve. Therefore the grant description

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should be as follows:

- a. At Bunker Hills Regional Park, approximately \$235,000 design and replacement of mechanical filtration system for the wave pool.
- At Rice Creek Chain of Lakes Park Reserve, approximately \$606,000 to complete the reconstruction of campground roadways, utility improvements and campsites.
- c. At Lake George Regional Park, approximately \$100,000 to complete redevelopment of beach wall.
- d. At Rice Creek West Regional Trail/Manomin Park, approximately \$190,000 design and reconstruction of the entrance drive, parking lot and sidewalks.
- e. At Mississippi River Regional Trail from Anoka County Riverfront Regional Park to 37th Avenue, approximately \$100,000 to design and reconstruct bituminous trail and amenities.
- f. At Rice Creek Chain of lakes Park Reserve, approximately \$50,000 for the reconstruction of the Chomonix Golf Course Clubhouse Septic System.
- g. Work for these projects will also include stormwater drainage improvements, utilities, lighting, site furnishings, signs, landscape restoration, and associated fees and contingencies.

The following projects were delayed and therefore removed from this grant:

- a. At Coon Rapids Dam Regional, approximately \$125,000 to complete design and reconstruct park roadway, parking lots and trails, construction trails and fishing access.
- b. At Rice Creek Chain of Lakes Park Reserve, approximately \$216,000 to continue day camp redevelopment.

I am enclosing a map that shows the location of the grant projects in relation to one another for your reference.

If you have any questions, please contact me at your earliest convenience at 763-767-2865 or karen.blaska@co.anoka.mn.us.

Sincerely,

Karen Blaska Park Planner

cc: John VonDeLinde, Director

Attachment 2: Grant SG-2011-099 Project Locations



Attachment 3: Grant SG-2011-101 Project Locations



Attachment 4: Grant SG-2012-050 Project Locations

