



# Community Development Committee

**Business Item**

Item: 2008-126

**Meeting date: May 5, 2008**

## ADVISORY INFORMATION

<b>Date:</b>	April 28, 2008
<b>Subject:</b>	2008-2013 Capital Improvement Program and Capital Program and Budget Amendment
<b>District(s), Member(s):</b>	All
<b>Policy/Legal Reference:</b>	2008 Capital Program and MS 473.315
<b>Staff Prepared/Presented:</b>	Alan Morris, Principal Financial Analyst (651-602-1446) Arne Stefferud, Planning Analyst—Parks (651-602-1360)
<b>Division/Department:</b>	Community Development/Regional Systems Planning and Growth Strategy, Parks

### Proposed Action

That the Metropolitan Council:

- Amend the 2008 Authorized Capital Program (multi-year authorization) by adding \$23,199,298 in new spending authority for Parks and Open Space
- Amend the 2008 Capital Budget (annual appropriation) by adding \$9,745,000 in new appropriations for Parks and Open Space.
- Approve new projects and transfers between capital projects as detailed in Attachment 1

### Background

The proposed capital program and budget amendment includes a number of changes to the adopted Parks and Open Space capital program, including:

1. The addition of 29 capital projects funded with state bonding approved by the 2008 Legislature and regional bond matching funds,
2. The addition of 3 capital projects funded with state bonds that the Council will pass-through to local agencies,
3. The addition of a North Mississippi Regional Park project funded from park program interest earnings,
4. Inclusion in the capital program of 4 land acquisition opportunity grants approved by the Council in separate actions since the parks capital program was adopted in December, 2007, and
5. Inclusion of 3 state acquisition grants approved by the Council in separate actions since the park capital program was adopted in December, 2007.

On April 8, 2008, the State bonding bill was put into effect. This legislation appropriated \$10.5 million to finance the State's share of the Metropolitan Council's 2008-09 Metropolitan Regional Parks Capital Improvement Program (CIP) adopted on December 12, 2007. That CIP also proposed that the State's appropriation be matched with \$7 million of Metropolitan Council bonds for a total from both sources of \$17.5 million. Details of projects financed with the State bonds and Council bonds are shown in Attachment 1.

The State bonding bill also appropriated funds for three pass-through grants for local park implementing agencies. Details of projects financed with pass-through state bonds are also shown in Attachment 1.

The Minneapolis Park and Recreation Board has requested a \$654,298 grant for trail, picnicking and parking improvements in North Mississippi Regional Park, to be funded with park program interest earnings—as required under State law. This amendment adds the grant to the capital program and budget.

As part of the Parks Capital Program and Budget, the Council has established two accounts to provide acquisition opportunity grants to park implementing agencies. The accounts are funded with state and regional funds and were established so that grants can be made in a timely manner without having to wait until quarterly capital program amendments. Grants are made out of previously approved authorizations, with the Council actions recognized in the next capital program amendment.

The proposed amendment for Parks and Open Space is being done separately from Transit capital amendments that will be brought to the Council for approval in June. The Parks program requested that their amendments be expedited so that grants can be executed with park implementing agencies.

## **Rationale**

This amendment to the 2008 Authorized Capital Program implements the 2008 State bonding bill in accordance with provisions in that law and the Council's adopted 2008-09 Metropolitan Regional Parks Capital Improvement Program. It allows subgrants for projects financed with the State bonds and matching Metropolitan Council bonds to be executed.

The proposed amendment also implements the 2008 State bonding bill line item appropriations for pass-through grants described above.

## **Funding**

The Council will issue \$7 million in regional parks bonds to match state bonding approved by the 2008 Legislature. The \$7 million in regional bond issuance was reflected in the 2008-2013 Capital Improvement Program (CIP) adopted by the Council in December, 2007 and in the fiscal impact analysis completed as part of the CIP. The regional bond issuance and resulting debt service payments and property tax levies are consistent with the Council's goal to keep the property tax impact of Council programs on existing taxpayers level from year to year.

## **Known Support / Opposition**

The regional park implementing agencies which receive these subgrants support this amendment. The local governments that receive the State bond pass-through grants support this amendment. There is no known opposition to this proposal.

Agency	Park/Trail	Description	CURRENTLY AUTHORIZED				PROPOSED CHANGES				AMENDED				2008 Capital Budget	Multi-Year Authorization	
			State	Other	Regional	Total	State	Other	Regional	Total	State	Other	Regional	Total			
<b>PARKS AND OPEN SPACE</b>															Original Adopted	\$ 31,721,042	\$ 66,216,648
															After Prior Amendments	\$ 31,721,042	\$ 66,216,648
															After This Amendment	\$ 41,466,042	\$ 89,415,946
<b>New Legislative Authorization-2008-2009 CIP</b>																	
Anoka Co.	Bunker Hills RP	Trails and other facilities				\$ -	\$ 597,800	\$ 260,200	\$ 858,000	\$ 597,800	\$ -	\$ 260,200	\$ 858,000	\$ 214,500	\$ 858,000		
Anoka	East Anoka County RT	Trail construction reimbursement				\$ -	\$ 81,000	\$ 81,000	\$ 81,000	\$ -	\$ 81,000	\$ 81,000	\$ 81,000	\$ 20,250	\$ 81,000		
Anoka	Rice Creek Chain of Lakes PR	Campground visitor center, other facilities				\$ -	\$ 569,000	\$ 171,000	\$ 740,000	\$ 569,000	\$ -	\$ 171,000	\$ 740,000	\$ 185,000	\$ 740,000		
Anoka	Anoka County Riverfront RP	Parking lot and lighting				\$ -	\$ 54,000	\$ 36,000	\$ 90,000	\$ 54,000	\$ -	\$ 36,000	\$ 90,000	\$ 22,500	\$ 90,000		
Anoka	Central Anoka County RT	Trail construction reimbursement				\$ -	\$ 125,000	\$ 125,000	\$ 125,000	\$ -	\$ 125,000	\$ 125,000	\$ 31,250	\$ 125,000			
Bloomington	Hyland-Bus-Anderson PR	Parcel acquisition reimbursement				\$ -	\$ 67,000	\$ 67,000	\$ 67,000	\$ -	\$ 67,000	\$ 67,000	\$ 16,750	\$ 67,000			
Bloomington	Hyland-Bus-Anderson PR	Trail development				\$ -	\$ 330,000	\$ 109,000	\$ 439,000	\$ 330,000	\$ -	\$ 109,000	\$ 439,000	\$ 109,750	\$ 439,000		
Carver Co.	Lake Waconia RP	Land acquisition reimbursement				\$ -	\$ 426,000	\$ 426,000	\$ 426,000	\$ -	\$ 426,000	\$ 426,000	\$ 106,500	\$ 426,000			
Dakota Co.	Lebanon Hills RP	Trail development, other facilities				\$ -	\$ 667,000	\$ 83,000	\$ 750,000	\$ 667,000	\$ -	\$ 83,000	\$ 750,000	\$ 187,500	\$ 750,000		
Dakota Co.	Big Rivers RT	Trail head development				\$ -	\$ 353,000	\$ 47,000	\$ 400,000	\$ 353,000	\$ -	\$ 47,000	\$ 400,000	\$ 100,000	\$ 400,000		
Dakota Co.	Lebanon Hills RP	Trail head development				\$ -	\$ 369,200	\$ 59,800	\$ 429,000	\$ 369,200	\$ -	\$ 59,800	\$ 429,000	\$ 107,250	\$ 429,000		
Dakota Co.	Lake Byllesby RP	Beach and road development reimbursement				\$ -	\$ 225,000	\$ 225,000	\$ 225,000	\$ -	\$ 225,000	\$ 225,000	\$ 56,250	\$ 225,000			
MPRB	Minnehaha RP	Picnic area rehabilitation				\$ -	\$ 1,741,000	\$ 1,059,000	\$ 2,800,000	\$ 1,741,000	\$ -	\$ 1,059,000	\$ 2,800,000	\$ 700,000	\$ 2,800,000		
MPRB	Theodore Writh RP	Beach rehabilitation				\$ -	\$ 532,000	\$ 7,000	\$ 539,000	\$ 532,000	\$ -	\$ 7,000	\$ 539,000	\$ 134,750	\$ 539,000		
Ramsey Co.	Rice Creek North RT Bald Eagle-Otter RP/	Trail development reimbursement				\$ -	\$ 145,000	\$ 145,000	\$ 145,000	\$ -	\$ 145,000	\$ 145,000	\$ 36,250	\$ 145,000			
Ramsey Co.	Rice Creek North RT	Prairie development				\$ -	\$ 30,000	\$ 20,000	\$ 50,000	\$ 30,000	\$ -	\$ 20,000	\$ 50,000	\$ 12,500	\$ 50,000		
Ramsey Co.	Keller RP	Restrooms and picnic shelters				\$ -	\$ 932,000	\$ 479,000	\$ 1,411,000	\$ 932,000	\$ -	\$ 479,000	\$ 1,411,000	\$ 352,750	\$ 1,411,000		
St. Paul	Comp RP	Como Trail reimbursement				\$ -	\$ 149,000	\$ 149,000	\$ 149,000	\$ -	\$ 149,000	\$ 149,000	\$ 37,250	\$ 149,000			
St. Paul	Lilydale RP	Master site plan and detailed design plans				\$ -	\$ 60,000	\$ 40,000	\$ 100,000	\$ 60,000	\$ -	\$ 40,000	\$ 100,000	\$ 25,000	\$ 100,000		
St. Paul	Sam Morgan RT	Trail design and reconstruction				\$ -	\$ 414,000	\$ 194,000	\$ 608,000	\$ 414,000	\$ -	\$ 194,000	\$ 608,000	\$ 152,000	\$ 608,000		
St. Paul	Cherokee RP	Trails and overlooks				\$ -	\$ 25,000	\$ 168,000	\$ 193,000	\$ 25,000	\$ -	\$ 168,000	\$ 193,000	\$ 48,250	\$ 193,000		
St. Paul	Como RP	Design and reconstruct Eastbrook Drive				\$ -	\$ 102,000	\$ 401,000	\$ 503,000	\$ 102,000	\$ -	\$ 401,000	\$ 503,000	\$ 125,750	\$ 503,000		
St. Paul	Como RP	Design for pool renovation, other facilities				\$ -	\$ 182,000	\$ 455,000	\$ 637,000	\$ 182,000	\$ -	\$ 455,000	\$ 637,000	\$ 159,250	\$ 637,000		
St. Paul	Harriet Island RP Doyle-Kennefick RP /	Parking lot and lighting				\$ -	\$ 118,000	\$ 246,000	\$ 364,000	\$ 118,000	\$ -	\$ 246,000	\$ 364,000	\$ 91,000	\$ 364,000		
Scott Co.	Cedar Lake Farms RP	Land acquisition reimbursement				\$ -	\$ 570,000	\$ 570,000	\$ 570,000	\$ -	\$ 570,000	\$ 570,000	\$ 142,500	\$ 570,000			
TRPD	Lake Rebecca PR	Road, parking and trail rehabilitation				\$ -	\$ 3,110,000	\$ 524,000	\$ 3,634,000	\$ 3,110,000	\$ -	\$ 524,000	\$ 3,634,000	\$ 908,500	\$ 3,634,000		
Washington Co.	Lake Elmo PR	Playground reimbursement				\$ -	\$ 125,000	\$ 125,000	\$ 125,000	\$ -	\$ 125,000	\$ 125,000	\$ 31,250	\$ 125,000			
Washington Co.	St Croix Bluffs RP	Shower building, dump station				\$ -	\$ 314,000	\$ 168,000	\$ 482,000	\$ 314,000	\$ -	\$ 168,000	\$ 482,000	\$ 120,500	\$ 482,000		
Washington Co.	St Croix Bluffs RP	Land acquisition reimbursement				\$ -	\$ 560,000	\$ 560,000	\$ 560,000	\$ -	\$ 560,000	\$ 560,000	\$ 140,000	\$ 560,000			
<b>Subtotal</b>			\$ -	\$ -	\$ -	\$ -	\$ 10,500,000	\$ -	\$ 7,000,000	\$ 17,500,000	\$ 10,500,000	\$ -	\$ 7,000,000	\$ 17,500,000	\$ 4,375,000	\$ 17,500,000	
<b>State Passthrough Grants (Non-CIP)</b>																	
South St Paul	Dakota Co. North Urban RT	Span arch bridge				\$ -	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000	\$ -	\$ -	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000		
MPRB	Minnehaha RP	Stabilize shoreline, storm water retention				\$ -	\$ 2,900,000	\$ 2,900,000	\$ 2,900,000	\$ 2,900,000	\$ -	\$ -	\$ 2,900,000	\$ 2,900,000	\$ 2,900,000		
Ramsey Co.	Tamarack Nature Center	Play area development				\$ -	\$ 745,000	\$ 745,000	\$ 745,000	\$ 745,000	\$ -	\$ -	\$ 745,000	\$ 745,000	\$ 745,000		
<b>Subtotal</b>			\$ -	\$ -	\$ -	\$ -	\$ 5,045,000	\$ -	\$ -	\$ 5,045,000	\$ 5,045,000	\$ -	\$ -	\$ 5,045,000	\$ 5,045,000		
<b>North Mississippi RP Interest Funded Grant</b>																	
MPRB	North Mississippi RP	Trail development				\$ -	\$ 654,298	\$ 654,298	\$ 654,298	\$ -	\$ 654,298	\$ -	\$ 654,298	\$ 325,000	\$ 654,298		
<b>Subtotal</b>			\$ -	\$ -	\$ -	\$ -	\$ 654,298	\$ -	\$ 654,298	\$ 654,298	\$ -	\$ 654,298	\$ -	\$ 654,298	\$ 325,000	\$ 654,298	

Agency	Park/Trail	Description	CURRENTLY AUTHORIZED				PROPOSED CHANGES				AMENDED				2008 Capital Budget	Multi-Year Authorization
			State	Other	Regional	Total	State	Other	Regional	Total	State	Other	Regional	Total		
<b>Land Acquisition Opportunity Grant Account</b>																
St Paul	Bruce Vento RT	Regional opportunity grant				\$ -		\$ 572,469	\$ 572,469	\$ -	\$ -	\$ 572,469	\$ 572,469	\$ 572,469	\$ 572,469	
St Paul	Harriet Island RP	Regional opportunity grant				\$ -		\$ 122,756	\$ 122,756	\$ -	\$ -	\$ 122,756	\$ 122,756	\$ 122,756	\$ 122,756	
Ramsey Co.	Battle Creek RP	Regional opportunity grant				\$ -		\$ 116,609	\$ 116,609	\$ -	\$ -	\$ 116,609	\$ 116,609	\$ 116,609	\$ 116,609	
Bloomington	Hyland-Bush-Anderson PR	Regional opportunity grant				\$ -		\$ 339,389	\$ 339,389	\$ -	\$ -	\$ 339,389	\$ 339,389	\$ 339,389	\$ 339,389	
Land Acquisition Opportunity Account					\$ 4,382,160	\$ 4,382,160		\$ (1,151,223)	\$ (1,151,223)	\$ -	\$ -	\$ 3,230,937	\$ 3,230,937	\$ (1,151,223)	\$ (1,151,223)	
<b>Subtotal</b>			\$ -	\$ -	\$ 4,382,160	\$ 4,382,160	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,382,160	\$ 4,382,160	\$ -	\$ -	
<b>State Acquisition Grant Account</b>																
Washington Co.	Grey Cloud Island RP	State opportunity grant				\$ -	\$ 109,256	\$ 72,838	\$ 182,094	\$ 109,256	\$ -	\$ 72,838	\$ 182,094	\$ 182,094	\$ 182,094	
Dakota Co.	Empire Wetlands RP	State opportunity grant				\$ -	\$ 1,020,000	\$ 680,000	\$ 1,700,000	\$ 1,020,000	\$ -	\$ 680,000	\$ 1,700,000	\$ 1,700,000	\$ 1,700,000	
Carver Co.	Lake Waconia RP	State opportunity grant				\$ -	\$ 600,000	\$ 400,000	\$ 1,000,000	\$ 600,000	\$ -	\$ 400,000	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	
State Acquisition Grant Account			\$ 1,899,600		\$ 1,266,400	\$ 3,166,000	\$ (1,729,256)	\$ (1,152,838)	\$ (2,882,094)	\$ 170,344	\$ -	\$ 113,562	\$ 283,906	\$ (2,882,094)	\$ (2,882,094)	
<b>Subtotal</b>			\$ 1,899,600	\$ -	\$ 1,266,400	\$ 3,166,000	\$ -	\$ -	\$ -	\$ -	\$ 1,899,600	\$ -	\$ 1,266,400	\$ 3,166,000	\$ -	\$ -
<b>TOTAL</b>			\$ 1,899,600	\$ -	\$ 5,648,560	\$ 7,548,160	\$ 15,545,000	\$ 654,298	\$ 7,000,000	\$ 23,199,298	\$ 17,444,600	\$ 654,298	\$ 12,648,560	\$ 30,747,458	\$ 9,745,000	\$ 23,199,298

Abbreviations

Co. = County

MPRB = Minneapolis Park and Recreation Board

TRPD = Three Rivers Park District

RP = Regional Park

RT = Regional Trail

PR = Park Reserve